

# **Agenda**

**Ordinary Council Meeting** 

**Thursday 23 September 2021** 

# **Question Time**

# Rules

Please note that the following rules apply to Question Time:

- 1. The person asking the question is requested to complete a Public Question Time Form prior to asking a question at the Council meeting. This will assist in a more informed and detailed response being given at this meeting. This form is available on the Shire's website and on the desk in the gallery area of Council Chambers.
- 2. Questions are to be directed through the Chair, with the Chairperson having the discretion of accepting or rejecting a question or taking it on notice.
- 3. To enable all members of the public a fair and equal opportunity to participate in Question Time, each person shall, in the first instance, ask a maximum of Two Questions.
- 4. If a question is taken on notice at the meeting, it will be answered in writing and included in the following meeting's Minutes.

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# **Notice of Meeting**

Notice is hereby given that the Ordinary Meeting of Council will be held at the Murray Shire Council, 1915 Pinjarra Road, Pinjarra on Thursday 23 September 2021 commencing at 5.30pm.

Dean Unsworth Chief Executive Officer

- 1. DECLARATION OF OPENING/ANNOUNCEMENT OF VISITORS
- 2. ATTENDANCES/APOLOGIES/LEAVE OF ABSENCE
- 3. RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE
- 4. PUBLIC QUESTION TIME
- 5. PETITIONS AND APPROVED DEPUTATIONS
- 6. CONFIRMATION OF MINUTES
- 6.1 Ordinary Council Meeting 26 August 2021

#### Recommendation

That the Minutes of the Ordinary Council Meeting held on 26 August 2021 be confirmed as a true and correct record.

7. ANNOUNCEMENTS BY THE PRESIDING MEMBER

The Shire President's announcements will be provided as an attachment to the Minutes.

8. ANNOUNCEMENTS BY ELECTED MEMBERS

The Elected Members' announcements, as provided, will be attached to the Minutes.

- 9. ACKNOWLEDGEMENT OF RECEIPT OF DISCLOSURE OF INTERESTS (BY PRESIDING MEMBER)
- 10. RECEPTION OF MINUTES AND RECOMMENDATIONS OF COMMITTEES HELD SINCE PREVIOUS MEETING OF COUNCIL

#### 11. REPORTS OF CHIEF EXECUTIVE OFFICER AND OFFICERS

# **Planning and Sustainability**

# 11.1 Lane Poole Reserve Proposed Change in Classification to National Park

File Ref: R39820

Previous Items: OCM 30 October 08 Item 6.1.1 OCM08/221(PD08/106)

Proponent: Nil

Author and Title: Brett Flugge Executive Manager Strategic Development

Declaration of Interest: Nil

Voting Requirements: Simple Majority

Appendix 1

#### Recommendation

#### That Council:

- supports Department Biodiversity Conservations and Attractions (DBCA) in changing Reserve 39820 classification from Conservation Park to National Park and requests consideration be given to expanding the National Park status to other relevant Conservation Park reserves highlighted as proposed national park in the Lane Poole Reserve Management Plan shown on Appendix 1;
- 2. lobby the Minister for the Environment to seek the earliest consideration of the change in Lane Poole Conservation Park Reserve classification to National Park status in light of increased interest from mining companies to submit Exploration Licence applications over nearby State Forest lands; and
- 3. notifies the Local Member for Murray-Wellington and Minister for Tourism of this urgent Ministerial request via a Reserves Bill action to be progressed through an Act of Parliament.

#### In Brief

- Council has requested a report be prepared on the merits of changing the Conservation Park reserve status for Lane Poole Reserve to National Park to afford the area some increased protection from a variety of potentially incompatible competing uses.
- Preliminary consultation with DBCA has indicated that some progress has already been made in advancing this National Park classification change to Lane Poole through a Reserves Bill paper being prepared that needs to be presented to Parliament.

# **Background**

Western Australia's national parks, nature reserves, State Forests and timber reserves are vested in the Conservation Commission of Western Australia. The Commission is an independent body established under the Conservation and Land Management Act 1984 (CALM Act). Conservation reserves are then managed on behalf of the Conservation Commission by the Department of Biodiversity Conservation and Attractions.

Lane Poole Reserve is well known for its recreation and nature-based tourism opportunities but also high conservation values with the presence of rare and priority flora and fauna, significant habitats including old-growth forest, wandoo woodlands, riparian areas and wetlands. It contains a complex, diverse and interwoven ecosystem that provides suitable habitats for threatened species such as the noisy scrub bird (*Atrichornis clamosus*), western ringtail possum (*Pseudocheirus occidentalis*) and woylie (*Bettongia penicillate ogilbyi*) which have been translocated to the parts of the area.

There are many threats to the natural values within the area. The Lane Poole Reserve Management Plan (1990-2000) and proposed Reserve additions outlined in 2011 identifies

these threats and suggests management strategies to minimise or mitigate their impacts on the natural values. Threats in the planning area include environmental weeds, introduced and other problem animals (e.g. foxes and pigs), disease (e.g. *Phytophthora*) and inappropriate fire regimes.

As one of the highest visited natural areas (approximately 300,000 visitors annually, and growing) in the region, Lane Poole Reserve caters for many users groups, highlighted by the diverse facilities and opportunities the reserve provides. Camping, picnicking, canoeing and kayaking along the Murray River, swimming, fishing, marroning, bushwalking, mountain biking and scenic and recreational driving are activities regularly undertaken in the area.

The Jarrah Forest of the Darling Scarp is a unique eco region in the centre of the internationally recognised biodiversity hotspot and is a key habitat for many unique and threatened species.

The reserve area protects flora and fauna species and habitats, as well as landscapes that provide opportunities for conservation, education, interpretation, recreation, nature-based tourism, scientific research and potential climate change refuge areas. The major attraction to visitors is perhaps the Murray River, which flows through the northern part of the area and is the last of the major valleys in the Northern Jarrah Forest not flooded for water supply.

South-west WA is recognised as one of 34 international biodiversity hotspots, and the only one in Australia covering an area of 356,717km<sup>2</sup>, it contains numerous threatened and endemic species (Conservation International 2006). This will protect jarrah forest, wandoo woodlands and the biodiversity hotspot from the increasing pressures placed upon it.

It is a favourite destination for locals and residents from the Perth metropolitan area, it provides opportunities for a range of recreation activities. The park is unique in the southwest because of a combination of key attributes including: it is within an easy one and a half hour drive from Perth and readily accessible to nearby communities including Bunbury, Mandurah, Pinjarra, Waroona, Dwellingup and Collie and is situated near the main travel route from Perth to the south-west of the State; the Murray River flows year-round through the northern part of the planning area, providing a platform for a diverse range of water-based recreation activities including canoeing and white water rafting; it contains sections of the Bibbulmun Track and the Munda Biddi Trail.

Given its location, attraction, expected population growth and an increase in the popularity and availability of nature-based tourism and recreation activities, there is an opportunity to raise community awareness of the natural values of the area. This in turn will provide a platform for stewardship and the community's understanding and appreciation of the key values of the park.

It is therefore considered essential that these natural environmental values and socioeconomic importance of the Park area is protected to the highest order as National Park status.

## **Report Detail**

Alcoa Australia has lodged a proposal with the Environment Protection Authority (EPA) for mining in the Huntly area making a progressive transition into the Holyoake and Myara North areas starting from 2023 and for longer term mining from 2029-2035 as part of an Environmental Impact Assessment via a Public Environmental Review (PER) process. This PER will be subject to formal public advertising from mid-December 2021 through to mid-February 2022.

Shire officers have also recently received notification from Newmont Australia for application of Exploration Licences over extensive State Forest land east of Dwellingup which overlaps with some of the proposed Alcoa Holyoake mining area within the PER.

These mining proposals are likely to cause increased community concerns regarding encroachment of mining activities closer to valuable recreation and tourist assets such as Lane Poole Reserve.

Once a national park or A class reserve is made, mining leases and general purpose leases cannot be granted over them without consent of both Houses of Parliament, and actual mining cannot take place within them without specific permission of the Minister for Environment. For Conservation parks and non class A nature reserves, mining is usually not consistent with the purpose of the reserve, therefore changes to the management plan for the land will usually be necessary if a mining lease is to be granted in the reserve.

It therefore becomes increasingly important to strengthen the protection of the existing Conservation and Nature reserves and offer the highest order of management that can preclude other incompatible activities.

#### **Murray 2031 Strategic Community Plan**

Focus Area	Places for People
Aspiration	Maximise and connect the natural assets to the community.
Strategy	Connect the natural assets, waterways, parks, and reserves to the community.
Focus Area	Thriving Economy
Aspiration	Maximise Murray's natural assets and heritage as a driver for tourism development.
Strategy	Develop Dwellingup into a nationally recognised trails town.
Focus Area	Environment, Character and Heritage
Aspiration	Protect and enhance our existing natural assets, waterways, bushland and biodiversity.
Strategy	Lead the Dwellingup Futures Group to ensure a balanced approach to development in and around Dwellingup.  Protect and enhance natural areas and biodiversity on public and private land.

# Murray 2021-2025 Corporate Business Plan

Focus Area	Environment, Character and Heritage
Objective	Maximise Murray's natural assets and heritage as a driver for tourism development.
Strategy	Develop Dwellingup into a nationally recognised trails town.
Actions	Complete the delivery of the Dwellingup Adventure trails project.
Focus Area	Environment, Character and Heritage
Objective	Protect and enhance our existing natural assets, waterways, bushland and biodiversity.
Strategy	Lead the Dwellingup Futures group to ensure a balanced approach to development in and around Dwellingup.
Actions	Develop an evidence based Dwellingup Strategic plan and Vision for State Government endorsement and implement outcomes.

# **Other Strategic Links**

The Minister for the Environment has recently given public notification of an early community survey as a prelude to review of the Forest Management Plan 2014-2023.

## **Statutory Environment**

Once land has been reserved for the purpose of a Conservation Park or A Class Nature Reserve or National Park, the purpose of the land can only be changed by an Act of Parliament. Some additions and minor alterations such as excising 5% or one hectare for the purpose of public utility services (eg. drainage, water, power, gas, telecommunications) can be made without an Act of Parliament, but only on the advice of the Minister for the Environment, and the change is still subject to disallowance in Parliament.

#### Sustainability & Risk Considerations

Economic - (Impact on the Economy of the Shire and Region)

- Mineral value (e.g. bauxite mining) to State and local economies.
- Tourism expenditure in local communities from visitors attracted by the natural, cultural and recreational values.
- Nature-based tourism opportunities, focussing on the wide range of natural, cultural and recreational values.

#### Social

Lane Poole Reserve provides strategically important cultural and heritage value of Indigenous sites, artefacts and landscapes of spiritual significance to Aboriginal people and non - indigenous social heritage associated with early settlements and the timber industry.

#### Environment

Located within an internationally recognised 'biodiversity hotspot':

- A rich mosaic of significant habitats including un-dammed riparian areas and wetland (e.g. lakes Yourdamung and Nalyerin), granite outcrops, old-growth forests and wandoo woodlands.
- Populations of rare and priority fauna including Baudin's cockatoo (Calyptorhynchus baudinii) and Carnaby's cockatoo (Calyptorhynchus latirostris), quokka (Setonix brachyurus), Western ringtail possum (Pseudocheirus occidentalis) and noisy scrub bird (Atrichornis clamosus); and rare and priority flora including the rare dwarf spider orchid (Caladenia bryceana subsp. bryceana).
- A diverse array of natural environments providing numerous research opportunities to increase knowledge associated with ecological, biological and physical processes, native flora and fauna and their habitats, the effects of threatening processes and for visitor research.

#### Policy Implications

Reserve Management Plans must include a statement of the policies or guidelines proposed to be followed in their implementation and a summary of the operations to be undertaken during the time the plan is in force.

#### Risk Management Implications

Risk Level	Comment
High	Potential encroachment of mining activities closer to Lane Poole
	reserve and corresponding incompatible consequences on the
	environmental values of the area.

#### Consultation

Consultation was carried out with Department of Biodiversity Conservation and Attractions and discussions with relevant officers dealing with management of Lane Poole Reserve. Shire officers also consulted with members of the Dwellingup Community Compact.

#### **Resource Implications**

Financial

Nil

Workforce

Nil

# **Options**

Council has the option of:

- 1. Supporting the current DBCA action in seeking change to the Lane Poole reserve classification of Conservation Park to National Park via an Act of parliament.
- 2. Seeking a review of the Reserve classification under the next review of the Forest Management Plan which expires in 2023.
- 3. Not supporting the proposed Lane Poole Reserve classification to National Park.

#### Conclusion

Based on advice received from DBCA with progress already being made to change the Lane Poole Reserve classification, it is recommended that Council lobby the Environment Minister and urge the State Government to enact this Reserves Bill change through Parliament as a matter of priority.

# 11.2 Amendment to the Home Based Business Local Planning Policy

File Ref: 5200

Previous Items: PDSC May 10 Item 6.1.1 (PD10/027)
Author and Title: Greg Delahunty, Manager Planning Services

Declaration of Interest: Ni

Voting Requirements: Simple / Majority

Appendix 2

#### Recommendation

#### **That Council:**

- pursuant to Clause 5(2) of the Deemed Provisions set out in Schedule 2 of the Planning and Development (Local Planning Schemes) Regulations 2015, resolves to approve the amended Home Based Business Local Planning Policy set out in Appendix 2; and
- 2. gives notice of the amended policy in a local newspaper circulating within the Shire and on the Shire's website.

#### In Brief

- Council is requested to consider approving an amended Local Planning Policy Home Based Business (Policy).
- This review of the existing Policy has been triggered by changes to the *Planning and Development (Local Planning Schemes) Regulations 2015* (Planning Regulations).
- Given that the amendment to the Policy is considered to be minor in nature, it is recommended that Council approve the amended Policy and give notice of this in the local paper and on its website.

#### **Background**

On 18 December 2020, amendments to the Planning Regulations were gazetted as part of the State's planning reform agenda. These amendments came into effect on 15 February 2021 and exempt certain home-based businesses from requiring development approval.

A review of the Shire's Policy is therefore necessary to ensure consistency with the Planning Regulations.

#### Report Detail

In accordance with the changes to the deemed provisions, a 'home office' and a 'home occupation' are now exempt from requiring development approval. As such, the Policy has been updated to ensure there is no inconsistency within the Planning Regulations.

It is also proposed to remove the specific requirements for each of the home-based business types listed within the Policy, as these are a restating of the definitions contained within *Local Planning Scheme No.4* (LPS4). This will ensure any future amendment to LPS4 will not require an amendment to the Policy.

The existing 'General Requirements' of the Policy will generally remain applicable to any home-based business that requires development approval.

Minor changes to the terminology within the Policy will ensure consistency with the current planning vernacular.

# **Murray 2031 Strategic Community Plan**

Focus Area	Places for People
Aspiration	To create great places for the people through strong partnerships with the community; innovative urban design; and improve the well-being and quality of life for residents.
Strategy	Ensure our Town Planning Scheme and Local Planning Strategy facilitates quality and diverse planning outcomes.

#### Murray 2021-2025 Corporate Business Plan

Focus Area	Places for People
Objective	Ensure quality, diverse and innovative planning outcomes that meet community aspirations.
Strategy	Ensure our Town Planning Scheme and Local Planning Strategy facilitates quality and diverse planning outcomes.
Actions	Prepare a place-led Local Planning Strategy.

# Other Strategic Links

Nil

#### **Statutory Environment**

The Deemed Provisions set out in Schedule 2 of the Planning Regulations provide for the amendment of a local planning policy.

# **Sustainability & Risk Considerations**

Economic - (Financial impact to the community)

Nil

Social - (Quality of life to community and/or affected landowners)

Nil

Environment – (Impact on environment's sustainability)

Nil

Policy Implications

Nil

#### Risk Management Implications

Risk Level	Comment
Low	The amendment of the Policy carries no significant risk. There is
	a reputational risk in not periodically reviewing and ensuring policies are relevant and useful for present circumstances.

# Consultation

There is no consultation requirement in the Planning Regulations for the amendment of a local planning policy, provided that the amendment to the Policy is considered to be minor. The subject amendment is considered to be minor, as it simply ensures consistency with the Planning Regulations.

The Planning Regulations require that notice of the amended Policy be published in a local newspaper circulating in the Shire.

# **Resource Implications**

#### Financial

The only direct cost associated with the amended Policy is the newspaper notice. The cost of the notice can be accommodated within the current adopted operational budget.

#### Workforce

Amendment of the Policy can be accommodated within existing staff resource levels.

# **Options**

Council has the option of:

- 1. Approving the amended Policy.
- 2. Not approving the amended Policy.

#### Conclusion

The Shire is committed to maintaining a contemporary and dynamic planning policy framework. The amendment to this Policy will assist the Shire in achieving these aims.

#### 11.3 Revocation of Local Planning Policies

File Ref: 5200

Previous Items: OCM May 20 Item 11.1 (OCM20/076)
Author and Title: Greg Delahunty, Manager Planning Services

Declaration of Interest: Nil

Voting Requirements: Simple / Majority

Appendix 3

#### Recommendation

#### **That Council:**

- 1. pursuant to Clause 6(b) of the Deemed Provisions set out in Schedule 2 of the *Planning and Development (Local Planning Schemes) Regulations 2015*, revokes the following local planning policies:
  - Telecommunications Infrastructure;
  - Subdivisions Road Construction Standards; and
- 2. gives notice of the revocation of the local planning policies in a local newspaper circulating within the Shire and on the Shire's website.

#### In Brief

- The Shire is undertaking a comprehensive review of its local planning policy framework.
- The subject policies are no longer considered necessary and are therefore presented for revocation.

#### **Background**

The following local planning policies have been identified for revocation:

- Telecommunications Infrastructure
- Subdivisions Road Construction Standards

These local planning policies are relatively dated and/or covered by other polices and guidelines.

#### Report Detail

An explanation of the reasons for the revocation of each policy is discussed below.

#### Telecommunications Infrastructure

Subsequent to the latest review of this policy in 2010, the State Government reviewed its own *State Planning Policy 2.5 Telecommunications Infrastructure* (SPP2.5) in 2015.

The matters addressed in SPP2.5 mirror those covered in the Shire's policy. Under the Deemed Provisions set out in the *Planning and Development (Local Planning Schemes) Regulations* 2015 (Planning Regulations) both a state panning policy and a local planning policy are 'due regard' documents that are given the same weight by a decision maker. As such, there is no value in doubling up on the policy requirements. Consequentially, it is recommended that this policy be revoked.

A copy of the current Telecommunications Infrastructure policy, with comments, is included at **Appendix 3**.

## **Subdivisions Road Construction Standards**

This policy, last reviewed in 1996, is essentially an engineering guide that was used for the design of new roads created through a subdivision. These design standards have, however, since been replaced by a number of engineering standards. The Shire's Infrastructure Directorate has confirmed that this document no longer used to guide subdivision road design.

As such, there is no merit in retaining this policy.

A copy of the current Subdivisions Road Construction Standards policy is included at **Appendix 3.** 

#### **Murray 2031 Strategic Community Plan**

Focus Area	Places for People
Aspiration	To create great places for the people through strong partnerships with the community; innovative urban design; and improve the well-being and quality of life for residents.
Strategy	Ensure our Town Planning Scheme and Local Planning Strategy facilitates quality and diverse planning outcomes.

# Murray 2021-2025 Corporate Business Plan

Focus Area	Places for People
Objective	Ensure quality, diverse and innovative planning outcomes that meet community aspirations.
Strategy	Ensure our Town Planning Scheme and Local Planning Strategy facilitates quality and diverse planning outcomes.
Actions	Prepare a place-led Local Planning Strategy.

#### Other Strategic Links

Nil

#### **Statutory Environment**

The Deemed Provisions set out in Schedule 2 of the Planning Regulations provide for the revocation of a local planning policy by giving notice of the revocation in a newspaper circulating in the Scheme area.

#### Sustainability & Risk Considerations

Economic - (Financial impact to the community)

Ni

Social - (Quality of life to community and/or affected landowners)

Nil

Environment – (Impact on environment's sustainability)

Nil

Policy Implications

Nil

# Risk Management Implications

Risk Level	Comment
Low	The revocation of the local planning policies carries no significant risk. There is a reputational risk in not periodically reviewing and ensuring policies are relevant and useful for present circumstances.

#### Consultation

There is no consultation requirement in the Planning Regulations for the revocation of a local planning policy and, given the nature of the subject policies, and the fact that they are superseded by more contemporary policies or have otherwise not been applied in many years, no consultation is considered necessary.

The Planning Regulations require that notice of the revocation be published in a local newspaper circulating in the Shire.

# **Resource Implications**

#### Financial

The only direct cost associated with the revocation of local planning policies is the newspaper notice. The cost of the notice can be accommodated within the current adopted operational budget.

#### Workforce

Revocation of local planning policies can be accommodated within existing staff resource levels.

#### **Options**

Council has the option of:

- 1. Revoking some or all of the local planning policies.
- 2. Not revoking any of the local planning policies.

#### Conclusion

The Shire is committed to maintaining a contemporary and dynamic planning policy framework. Revocation of these local planning policies will assist the Shire in achieving these aims.

#### **Corporate Governance**

# 11.4 WAFIP Enterprise Support Program (ESP) – Funding Q3 2021

File Ref: 5/6134
Previous Items: Nil
Applicant: Nil

Author and Title: Dr Christopher Vas, General Manager - Western Australian Food

**Innovation Precinct** 

Declaration of Interest: Nil

Voting Requirements: Simple Majority

**Under Separate Confidential Cover - Appendices 4 - 6** 

#### Recommendation

#### **That Council:**

- 1. consider the ESP Panel Meeting outcomes and approve the funding outcomes as per the ESP Panel recommendations (attached); and
- 2. delegate the Chief Executive Officer to progress the funding agreement with the successful applicant.

# In Brief

- Pursuant to the purpose of the WAFIP ESP, the Shire received two applications for funding from industry proponents. Both applications focussed on research and development and product commercialisation and requested for the maximum \$200K available for a single project. The applications received were from:
  - Ainsley Agroforestry and Aquaponics Pty Ltd (AAA Pty Ltd).
  - Eden Towers Pty Ltd.
- The proposed project by AAA Pty Ltd based in the Geraldton region considered the development of protein concentrate extraction from Moringa Olifera trees to create a new West Australian food export industry to Asia. The ESP panel was unclear of the project scope, the source of the funding co-contribution and the activities that were to be pursued if the grant was to be made available. As a result, the Panel recommended that AAA Pty Ltd reconsider applying for a grant following the completion of its current project with CSIRO, participation in the Shire's X-Protein Lab and further strengthening linkages with the WAFIP over the coming years.
- The proposed project by Eden Towers Pty Ltd will undertake Research & Development into Speciality and Nursery Crops within the indoor vertical farm to be set up in the Peel Business Park. The Panel reviewed this proposal acknowledging innovations to be harnessed in the PBP, the connections to the WAFIP and the wider impacts on the agricultural sector.
  - In its application, Eden Towers request for a matching \$200K (maximum allowable under the ESP) to undertake R&D to advance the knowledge and understanding of indigenous crops in and how to extract ultimate benefit and commercialisation for the crops. For the Nursery crops the innovation will provide opportunities for advancing the yields, performance, and integration of traditional agriculture with Eden Towers' vertical farming platform. Eden Towers and its research partners i.e. Cooperative Research Centre (CRC)/Murdoch University shall validate this portfolio across industry and innovation to ensure proper fit and alignment.

- Ensure proper fit and alignment.
- The two-year project budget outlined by Eden Towers includes \$250K for staffing,
   \$250K for facility use, equipment allowance of \$75K and travel of \$25K.
- o In recommending this project for funding, the Panel stipulated that the proponent provide further information and meet specific conditions (as per the attachment).

#### **Background**

The Enterprise Support Program (ESP) is a \$3.85M competitive grant program set up in partnership between the Shire of Murray, Development WA and the Department of Primary Industries and Regional Development (DPIRD) which contributed \$2.5M. The program was launched on 20 May 2021 on the day of the sod-turning at the WAFIP. The ESP support program and Guidelines can be viewed at **Appendices 4 & 5.** 

The ESP provides up to \$200,000 in 1:1 (minimum) co-funding to agri-businesses seeking to pursue business development and innovation opportunities through the leading-edge research capability, incubation space and technologies available in the WAFIP.

Support will be for agri-businesses, enterprises and entrepreneurs seeking opportunities to innovate, accelerate business development, commercialise research and to deliver projects that demonstrate:

- Innovation
- Diversification
- Export capability
- Product development
- Commercialisation of research.

It is intended that the ESP will contribute towards economic diversification, jobs growth, food innovation and improving the export capability of agrifood commodities. Funding is available to eligible participants under the following three streams.

- 1) Business / product commercialisation, collaborative research and development.
- 2) Common use equipment within the WAFIP.
- 3) User incentives to access WAFIP space, facilities and services.

The ESP will be activated in two phases:

Phase 1: The Shire of Murray \$1.3M funding round commencing in May 2021.

Phase 2: The State's (DPIRD) \$2.5M funding round to be activated in Q3 – Q4 2021.

Applications can be submitted at any time in the year. The ESP Panel will convene towards the end of every quarter to review applications and make recommendations for funding.

#### Phase 1

The Shire of Murray will table all ESP funding assessments and recommendations to the Shire of Murray Council for confidential consideration and approval.

#### Phase 2

- a. The Shire of Murray will table all ESP funding assessments and recommendations up to \$50,000 to the Shire of Murray Council for confidential Consideration and approval.
- b. All ESP funding recommendations above \$50,000 will be progressed, via the Department of Primary Industries and Regional Development, to the Minister for Agriculture and Food for final approval.

# **Report Detail**

Nil

# **Murray 2031 Strategic Community Plan**

Focus Area	Thriving Economy	
Aspiration	A diverse and prosperous economy that supports innovation,	
	training opportunities and provides a variety of business, tourism	
	and employment opportunities.	
Strategy	Develop key sectors of the tourism economy where Murray has a	
	competitive advantage.	

# Murray 2021-2025 Corporate Business Plan

Focus Area	Thriving Economy	
Objective	Build and Maintain the Transform Peel Initiative.	
Strategy	Implement the Agri-Innovation Precinct Project.	
Actions	Further leasing arrangements and agreements with proposed tenants.	

# **Other Strategic Links**

Nil

# **Statutory Environment**

Nil

# **Sustainability & Risk Considerations**

Economic - (Impact on the Economy of the Shire and Region)

Beyond the scope of this item, it is worth noting that Eden Towers Pty Ltd is likely to establish its commercial and R&D indoor vertical farm in the Peel Business Park. This should bring about positive socio-economic and environmental benefits to the Shire and the Region while also contributing to the economic output of the State.

Social - (Quality of life to community and/or affected landowners)

Nil

Environment – (Impact on environment's sustainability)

Nil

Policy Implications

Nil

#### Risk Management Implications

Risk Level	Comment	
Low	The risks associated with funding approval is low. Project related	
	risks will be managed via the funding agreement.	

#### Consultation

ESP Panel membership including an independent member and representation from the Department of Primary Industries and Regional Development. The Panel meeting minutes can be found at **Appendix 6**.

#### **Resource Implications**

#### Financial

Nil to the Shire, as the funding associated is project based and has a separate allocation through the WAFIP ESP.

ESP applications will be assessed each quarter by the ESP Panel aligned with the three streams of projects (p.2) in making funding recommendations.

	Shire & Development WA	DPIRD
Funding allocation	\$1.35M	\$2.5M
Administration related (10%)	\$135K	\$250K
Q3, 2021		
Eden Towers	\$200K	-
Funds remaining	\$1.015M	\$2.25M

#### Workforce

Nil

#### **Options**

Council has the option of:

- 1. Supporting the ESP Panel recommendations for funding.
- 2. Reject the ESP Panel recommendations and provide advice to the CEO on alternate options.

#### Conclusion

The WAFIP ESP has been set up to activate industry engagement to progress research and development and product commercialisation, access WAFIP facilities and services and procurement/ utilisation of equipment that will help grow the agrifood industry in WA.

#### 11.5 Payments from Municipal and Trust Funds – August 2021

File Ref: 8013-01

Author and Title: Tracie Unsworth Director Corporate Services / Tamara Tabor

**Finance Coordinator** 

Voting Requirements: Simple Majority

Appendix 7

#### Recommendation

That Council receives the Payments from Municipal and Trust Funds report for August 2021 as presented.

#### In Brief

This report of payments made from the Shire's Municipal and Trust bank accounts is presented to Council, in accordance with the requirements of the *Local Government* (Financial Management) Regulations 1996.

#### **Background**

Regulation 13 of the *Local Government (Financial Management) Regulations 1996* requires that:

- 1) If the local government has delegated to the CEO the exercise of its power to make payments from the municipal fund or the trust fund, a list of accounts paid by the CEO is to be prepared each month showing for each account paid since the last such list was prepared:
  - a) the payee's name;
  - b) the amount of the payment;
  - c) the date of the payment; and
  - d) sufficient information to identify the transaction.
- 2) A list of accounts for approval to be paid is to be prepared each month showing:
  - a) for each account which requires council authorisation in that month:
    - (i) the payee's name;
    - (ii) the amount of the payment;
    - (iii) sufficient information to identify the transaction; and
  - b) the date of the meeting of the council to which the list is to be presented.
- 3) A list prepared under sub regulation (1) or (2) is to be:
  - a) presented to the Council at the next ordinary meeting of the council after the list is prepared; and
  - b) recorded in the minutes of that meeting.

## **Report Detail**

Council has delegated to the Chief Executive Officer the exercise of its power to make payments from the Shire's Municipal and Trust Funds and, as required, a list of accounts paid by the Chief Executive Office is provided to Council.

The information report contains the list of payments made from the Shire of Murray's Municipal and Trust bank accounts for the month of August 2021.

This list includes details for each payment made, incorporating:

- The payees name
- The description of the payment
- The date of the payment
- The amount of the payment

A certificate signed by the Chief Executive Officer, stating that all invoices and vouchers
presented to Council have been certified as to the receipt of goods and the rendition of
services and as to prices, computations and costing and that the amounts shown were
due for payment.

Invoices supporting all payments are available for the inspection of Council.

#### **Murray 2031 Strategic Community Plan**

Focus Area	Capable and Accountable	
Aspiration	To develop strong leadership through good governance, effective communication and ensuring value for money.	
Strategy	Establish a strong corporate governance framework to ensure high standards of integrity, ethics and accountability.	

# **Other Strategic Links**

Nil

#### **Statutory Environment**

Section 6.4(1) of the *Local Government Act 1995* requires the Shire of Murray to prepare financial reports as prescribed. Regulation 13 of the *Local Government (Financial Management) Regulations 1996* governs the requirement to provide to Council a detailed listing of all payments made from the Municipal and Trust bank accounts and outlines the form, content and timing of this report.

# Sustainability & Risk Considerations

Economic - (Impact on the Economy of the Shire and Region)
Nil

Social - (Quality of life to community and/or affected landowners)
Nil

Environment – (Impact on environment's sustainability)

Nil

Policy Implications

Nil

#### Risk Management Implications

Risk Level	Comment
Low	Failure to present a detailed listing of payments made from the Shire bank accounts in the prescribed form would result in non-compliance with the Local Government (Financial Management) Regulations 1996, which may result in a qualified
	audit.

#### Consultation

Nil

# **Resource Implications**

Financial

Nil

Workforce

Nil

# **Options**

Council has the option of:

- 1. Receiving the Payments from Municipal and Trust Funds report for August 2021.
- 2. Not receiving the Payments from Municipal and Trust Funds report for August 2021.

# Conclusion

The Payments from Municipal and Trust Funds report has been prepared in accordance with the Local Government (Financial Management) Regulations 1996 and is presented to Council for information. All accounts are for goods and services that have been duly incurred and authorised for payment in accordance with the budget allocation and statutory obligations.

#### 11.6 Monthly Financial Report - August 2021

File Ref: 8013-01

Author and Title: Tamara Tabor Finance Coordinator

Voting Requirements: Simple Majority

**Appendix 8** 

#### Recommendation

That Council receives the August 2021 Monthly Financial Report as presented.

#### In Brief

This monthly financial report is presented to Council to outline the Shire of Murray's financial position as at the reporting date, in line with the requirements of the *Local Government Act* 1995 and the Local Government (Financial Management) Regulations 1996.

# **Background**

The Local Government Act 1995 in conjunction with regulation 34(1) of the Local Government (Financial Management) Regulations 1996 requires a monthly Statement of Financial Activity to be presented to Council. This Statement is to include:

- a. Annual budget estimates, taking into account any expenditure incurred for an additional purpose under section 6.8(1)(b) or (c) of the *Local Government Act 1995*;
- b. Budget estimates to the end of the month to which the statement relates;
- c. Actual amounts of expenditure, revenue and income to the end of the month to which these statements relate;
- d. The material variances between the comparable amounts referred to in paragraphs (b) and (c); and
- e. The net current assets at the end of the month to which the statement relates.

#### **Report Detail**

The monthly financial report for August 2021 identifies the financial position of Council as at the reporting date and consists of:

- Statement of Financial Activity
- Notes to Statement of Financial Activity:
  - Monthly Summary Information
  - \* Significant Accounting Policies
  - Net Current Funding Position
  - Cash and Investments
  - \* Receivables
  - \* Disposal of Assets
  - Capital Acquisitions
  - Cash Backed Reserves
  - \* Budget Amendments
  - \* Variances

#### **Murray 2031 Strategic Community Plan**

Focus Area	Capable and Accountable	
Aspiration	To develop strong leadership through good governance,	
	effective communication and ensuring value for money.	
Strategy	Establish a strong corporate governance framework to ensure high standards of integrity, ethics and accountability.	

#### Other Strategic Links

Shire of Murray 2021/2022 Annual Budget

# Statutory Environment

Section 6.4(1) of the *Local Government Act 1995* requires the Shire of Murray to prepare financial reports as prescribed. Regulation 34 of the Local Government (Financial Management) Regulations 1996 outlines the form, content and timing of the monthly financial reports prepared for presentation to Council.

# Sustainability & Risk Considerations

Economic - (Impact on the Economy of the Shire and Region)

Timely submission of detailed monthly financial reports allows Council to monitor the financial performance of the Shire and review any adverse financial trends that may impact on the Shire's financial sustainability.

Social - (Quality of life to community and/or affected landowners)

Nil

Environment – (Impact on environment's sustainability)

Nil

Policy Implications

Nil

#### Risk Management Implications

Risk Level	Comment	
Moderate	Failure to monitor the Shire's ongoing financial performance would increase the risk of a negative impact on the Shire's financial position.	
Low	Non-compliance with legislative requirements may result in a qualified audit.	

#### Consultation

Nil

# **Resource Implications**

Financial

Nil

Workforce

Nil

#### **Options**

Council has the option of:

- 1. Receiving the monthly financial report for August 2021.
- 2. Not receiving the monthly financial report for August 2021.

#### Conclusion

This monthly financial statement has been prepared in accordance with the *Local Government Act* 1995 and the *Local Government (Financial Management) Regulations* 1996.

# Recreation, Economic & Community Development

# 11.7 Sponsorship Request – Trail Blazers Initiative – Peel Bright Minds

File Ref: 5/6080 Previous Items: Nil

Applicant: Regional Development Australia

Author and Title: Krystal Dawe, Manager of Place and Economic Development

Declaration of Interest: Nil

Voting Requirements: Absolute Majority

#### Recommendation

That Council provides sponsorship in the amount of \$6,000 (excluding GST) to Regional Development Australia to support Peel Bright Minds and its Trail Blazers initiative.

#### In Brief

- In 2018, the Shire received a sponsorship request from Regional Development Australia seeking financial commitment for a period of three years to support the Peel Bright Minds initiative.
- The Shire agreed to provide the sponsorship and made financial provision through its long term financial plan for a period of three years providing funding in the amount of \$7,000 (excluding GST) in financial years 2018-2019 and 2019-2020, with funding for 2020-2021 deferred due to the impacts of the COVID-19 pandemic.
- Regional Development Australia is requesting that the Shire honour its third year financial commitment and is seeking funding in the amount of \$6,000 (excluding GST) for Peel Bright Minds and its Trail Blazers initiative.

# **Background**

In 2018, the Shire received a funding request from Regional Development Australia seeking three years of sponsorship in the amount of \$7,000 (excluding GST) to support initiatives delivered in the Peel Region by Peel Bright Minds.

Peel Bright Minds is an organisation that works with the community and its partner organisations to communicate, coordinate and promote regional activities and events that:

- promote and connect the community, especially young people, to activities and opportunities in the Peel Region, including citizen science opportunities;
- encourage an aspirant culture among young people of all backgrounds, ages and abilities; and
- celebrate our unique regional strengths through areas of science, technology, engineering and mathematics (STEM) and the arts.

Appreciating the value in encouraging our Region to be more interested and engaged in STEM and lifelong learning, the Shire made financial provision through its long term financial plan for a period of three years providing funding in the amount of \$7,000 (excluding GST) in financial years 2018-2019 and 2019-2020, with funding for 2020-2021 deferred due to the impacts of the COVID-19 pandemic.

In August 2021, Regional Development Australia contacted the Shire providing it with details on its Trail Blazers initiative which will be delivered in 2021-2022 and requesting sponsorship in the amount of \$6,000 (excluding GST) which will guarantee participation of four Murray based young persons. This funding has not been accounted for in the 2021-2022 annual budget.

#### **Report Detail**

The Trail Blazers initiative is a science engagement and youth development program that aims to ignite and promote young people's passion for learning in the areas STEM.

The Program will be delivered over a six month period, commencing with an intensive six day camp and followed by a mentorship program that has a dual emphasis of promoting STEM pathways and building the leadership capacity of participants.

The Program is designed to provide opportunity to:

- empower young aspiring STEM professionals with the life skills needed to thrive in a dynamic work environment;
- connect young people with the possibilities of STEM and the career pathways available to them; and
- remove barriers for regional young people, particularly those from marginalised or disadvantaged backgrounds, aspiring to a career in the STEM industries.

35 participants (co-ed) between the ages of 13-17 years living in the Peel Region are able to nominate, or be nominated, for selection to participate in the Program.

Each participant will be provided with five-nights of accommodation, all meals, visits from guest speakers, 24x activities and challenges, merchandise including a branded t-shirt, workbook, transport and mentorship opportunities. The value of the Program is \$1,650 (inclusive of GST) per participant.

The Shire's sponsorship with enable the participation of four Murray based young people to participate in the program free of any cost to them. Participants may be nominated by the Shire or through a self-nomination process.

Council is requested to consider providing sponsorship in the amount of \$6,000 (excluding GST) to support the Trail Blazers initiative which will also fulfil the Shire's obligations under its previously agreed to three year funding arrangement.

#### **Murray 2031 Strategic Community Plan**

Focus Area	Places for People
Aspiration	To create great places for the people through strong partnerships with the community; innovative urban design; and improve the well-being and quality of life for residents.
Strategy	Engage, enable and support youth.

#### Murray 2021-2025 Corporate Business Plan

Nil

#### Other Strategic Links

Youth Plan 2021-2024

#### **Statutory Environment**

Nil

#### Sustainability & Risk Considerations

Nil

#### Consultation

In October 2020, the Shire carried out extensive engagement in connection to the development of its Youth Plan 2021-2024. Key findings from the engagement and consultation process indicated that Murray's young people are concerned regarding the lack of opportunities for training and education and their future employment prospects and career pathways following school. Based on this finding, 'Educated and Employed' is a key themed of the Youth Plan highlighting STEM as an area for focus.

# **Resource Implications**

**Financial** 

The allocation of \$6,000 of unbudgeted expenditure will reduce the current 30 June 2022 estimated surplus.

Workforce

Nil

#### **Options**

Council has the option of:

- 1. Providing sponsorship in the amount of \$6,000 (excluding GST) to Regional Development Australia to support Peel Bright Minds and its Trail Blazers initiative.
- 2. Not providing sponsorship in the amount of \$6,000 (excluding GST) to Regional Development Australia to support Peel Bright Minds and its Trail Blazers initiative.
- 3. Determining an alternative course of action or sponsorship amount.

#### Conclusion

Our young people are an important part of our community and supporting programs that will empower our emerging workforce, build their capacity and skills and help them to be more adaptable, resilient, entrepreneurial and future-thinking aligns with our young people's values and what they have identified as a need through recent engagement and reflects key themes of the Youth Plan 2021-2024.

Supporting the requested sponsorship will enable the participation of four Murray based young persons which will remove cost barriers for the community and provide our young people with an opportunity to immerse themselves in capacity building activities that explore STEM themes and 21<sup>st</sup> century skills.

#### 11.8 Sir Ross McLarty Sports Precinct Master Plan and Report 2021 - Final

File Ref: 7/8474, R5170

Previous Items: OCM. 2 Jul 2021 Item 11.10 (OCM21/118) OCM. 27 Aug 2020 Item 11.10 (OCM20/159)

Applicant: Nil

Author and Title: Marlene Renton, Manager Community and Library Services

Declaration of Interest: Nil

Voting Requirements: Simple Majority

Appendix 9

#### Recommendation

#### **That Council:**

- acknowledge submissions received in response to advertising of the proposed Sir Ross McLarty Sports Precinct Master Plan and Report 2021; and
- 2. endorse the Sir Ross McLarty Sports Precinct Master Plan 2021 (final) dated August 2021 and contained within Appendix 9.

#### In Brief

- In July 2021 Council endorsed the advertising of the Draft Sir Ross McLarty Sports Precinct Master Plan and Report (the Master Plan) for public comment.
- Council is now requested to consider the responses from the public comment process and to endorse the final Sir Ross McLarty Sports Precinct Master Plan and Report (Appendix 9).

# **Background**

CCS Strategic was engaged by the Shire to undertake a review of the Master Plan which was first developed in 2008 as the 'Sir Ross McLarty Complex Sport and Recreation Facilities Master Plan'.

A new Master Plan was developed over a period of six months and in July 2021, Council approved the draft Master Plan for public comment.

#### **Report Detail**

The aim of the Master Plan is to provide an evidence-based strategy for the sustainable development of facilities at the Sir Ross McLarty Sports Precinct (SRMSP). The updated Master Plan reflects the current planning principles of co-location and shared use through contemporary design, which will result in facilities that are multi-purpose, accessible, and gender neutral, thereby maximising use and future proofing investment.

The Master Plan includes an implementation plan that prioritises infrastructure development, including potential funding sources, that spans over 15 years for a total investment of \$11.8m in today's dollars and \$15.9m escalation to completion. The implementation plan will inform the Shire's Community Infrastructure Plan and Long Term Financial Plan.

#### **Public Comment Summary**

The Master Plan was advertised on the Shire website and Facebook page, and submissions were invited from the public. Additionally:

- 140 letters were mailed to residents in the immediate area with an invitation to attend an Information Session at the Pinjarra Bowling and Recreation Club on Tuesday 3 August 2021 from 4pm to 6pm.
- Emails were sent to all user groups located at the SRMSP.

# A summary of feedback and submissions received is below:

Format	Feedback
Public submission online	Three online submissions were received:
	<ul> <li>Support for the master plan and request to upgrade the skate park to make it bigger and suit scooters and BMX as well.</li> </ul>
	<ul> <li>Support for the master plan, in particular the new facility to provide a permanent home for the Pinjarra Cricket Club.</li> </ul>
	<ul> <li>Opposed to the new main entry being on Lovegrove Street.</li> </ul>
Information session	7 people attended the session and
	expressed overwhelming support for the
	master plan. Most interest was around the future extension of Lovegrove Street.
Facebook comments	Positive support = 3.
	Road network queries / comments = 4.
	Dog exercise request = 1.
	Skate park revamp request = 1.
Shire Administration Counter	One resident visited the Shire
	Administration Office. They were
	concerned that Lovegrove Street would
	become four lanes and a main
	thoroughfare. Correct information was
	provided by officers.

# **Murray 2031 Strategic Community Plan**

Focus Area	Places for People
Aspiration	To create great places for the people through strong partnerships with the community; innovative urban design; and improve the well-being and quality of life for residents.
Strategy	Plan community facilities for future generations.  Actively take opportunities to enhance public health.

# **Murray 2021-2025 Corporate Business Plan**

Focus Area	Places for People
Objective	Encourage an active and healthy community.
Strategy	Plan community facilities for future generations.
Actions	Review the Sir Ross McLarty Sports Precinct Master
	Plan.
Focus Area	Places for People
Objective	Encourage an active and healthy community.
Strategy	Actively take opportunities to enhance public health.
Actions	Support the development, growth and sustainability of
	sport and recreation clubs.

# **Other Strategic Links**

- Shire of Murray Draft Community Infrastructure Plan
- Shire of Murray Long Term Financial Plan

# **Statutory Environment**

Nil

#### Sustainability & Risk Considerations

Economic - (Impact on the Economy of the Shire and Region)

The SRMSP is a district sporting facility within close proximity to Pinjarra Town Centre. Each year the Precinct plays host to regional sporting and cultural events which brings visitors to the town. The provision of modern and fit for purpose buildings and infrastructure, including a dedicated evens space and pavilion and improved road network, will further increase opportunities for large community and cultural events.

Social - (Quality of life to community and/or affected landowners)

The SRMSP has been the focal point for sport and recreation in the Shire for over fifty years. It has evolved into a district sporting precinct that provides local and regional sport competitions, formal and informal recreation pursuits, social activities, neighbourhood meetings and school curriculum activities. The Master Plan proposes the addition or upgrade of significant infrastructure that will provide the community with contemporary and accessible amenities to build upon current activities. The proposed formalised events space adds a new activation opportunity to bring recreational and cultural events to the precinct. This will continue to build the capacity of local clubs and organisations and increase community engagement and create social capital.

Environment – (Impact on environment's sustainability)

Nil

#### Policy Implications

Policy A15 – Asset Management: new infrastructure assets provide the desired level of service to meet the community's needs and expectations in a financially sustainable manner.

#### Risk Management Implications

Risk Level	Comment	
High	The risks below have been identified if the Master Plan is not endorsed:	
	1. Community infrastructure needs are not met and facilities are not provided when demand becomes evident.	
	2. Community infrastructure is not well planned and is developed in an ad-hoc manner without strong evidence.	
	3. Community infrastructure is not identified in the Shires Long Term Financial Plan.	
	4. Opportunities for external funding and advocacy are not maximised due to poor planning.	
	5. Clubs are not able to maximise opportunities for growth in players, volunteers and regional profile.	
	6. Increased costs to maintain ageing infrastructure that is not fit for purpose with no planning for replacement at the end of useful life.	

#### Consultation

Two rounds of consultations were undertaken with Primary Stakeholders during the development of the Master Plan. The Pinjarra Cricket Club, Pinjarra Football and Netball Club, Pinjarra Junior Football Club, Pinjarra Hockey Club, Pinjarra Primary School, WA Cricket Association, WA Football Commission, Hockey WA, and Department of Education were involved in providing comment on the final options and played an important part in shaping the final recommendations.

The public has been consulted with the summary of feedback provided in this report.

# **Resource Implications**

#### Financial

Implementation of the Master Plan is estimated at \$11.8 m as at 2021, escalated to \$15.9m over a 15 year implementation plan. This will need to be factored into the Long Term Financial Plan, as well as Operational Budgets as part of undertaking further detailed investigations and feasibilities to ensure the business case for each development is sound.

#### Workforce

Nil

#### **Options**

Council has the option of:

- 1. Endorsing the Sir Ross McLarty Sports Precinct Master Plan 2021.
- 2. Not endorsing the Sir Ross McLarty Sports Precinct Master Plan 2021.

#### Conclusion

The Sir Ross McLarty Sports Precinct Master Plan 2021 is the culmination of information gathered from a number of sources including industry benchmarking, Shire population forecasts, sport participation trends, and state, regional and local planning. An extensive stakeholder consultation process was undertaken which informed the development of facility options at the precinct. A detailed analysis of the above information and stakeholder input resulted in the final master plan which reflects the planning principles of co-location and shared use through contemporary design. This approach will provide facilities that are multipurpose, accessible and gender neutral, thereby maximising use and future proofing investment.

The Master Plan will guide the development of the Sir Ross McLarty Sports Precinct for the next 15 years and has been designed to accommodate the predicted growth pattern of the Shire and the clubs.

#### 11.9 Community Sporting and Recreation Facilities Fund Applications 2022/23 Round

File Ref: 7/8507, R5170

Previous Items: OCM Jul 20 Item 11.10 (OCM21/118)
OCM Aug 20 Item 11.10 (OCM20/159)

Applicant: Nil

Author and Title: Marlene Renton, Manager Community and Library Services

Declaration of Interest: Nil

Voting Requirements: Absolute Majority

**Appendix 10 McLarty South Pavilion Concepts and Costings** 

#### Recommendation

#### **That Council:**

- 1. endorse the construction of Stage 1 of the Sir Ross McLarty Sports Precinct Master Plan which includes the construction of the McLarty South Pavilion, extension of Oval 4, and new carpark for a project cost of \$2,992,046 ex GST and approve funding of the project as below;
  - \$1,176,844 Local Roads and Community Infrastructure Fund
  - \$939,783 Community Sporting and Recreation Facility Fund
  - \$300,000 Loan funds
  - \$342,396 Asset Enhancement Reserve
  - \$233,023 Municipal funds
- 2. reduce the budgeted transfer to the Road, Drainage & Pathway Reserve by \$172,696 with the funds reallocated to the construction of the carpark and crossover;
- 3. endorse the application to the Department of Local Government Sport and Cultural Industries 'Community Sporting and Recreation Facilities Fund Forward Planning Grant' 2022/23, for \$939,783 ex GST for the construction of the McLarty South Pavilion and rank the project 1 from 1;and
- 4. endorse the application from the Pinjarra Bowling and Recreation Club to the Department of Local Government Sport and Cultural Industries 'Club Nightlights Program' for \$14,000 ex GST to complete the construction of lighting of the new All-Abilities Green at a total project value of \$46,664 ex GST, and rank the project 1 from 1.

#### In Brief

- The Department of Local Government Sport and Cultural Industries (DLGSC)
   'Community Sporting and Recreation Facilities Fund Forward Planning Grant' 2022/23
   (CSRFF) program provides financial assistance to community groups and local
   government to develop basic infrastructure for sport and recreation with an emphasis on
   sustainable, good quality, well-designed and well-utilised facilities.
- The DLGSC 'Club Nightlights Program' 2022/23 (CNLP) is a new program that provides financial assistance to community groups and local governments to develop sports floodlighting infrastructure.
- Both funds aim to maintain or increase participation in sport and recreation with an emphasis on physical activity.

#### **Background**

In August 2020 Council endorsed a full review of the Sir Ross McLarty Sports Precinct (SRMSP) Master Plan (the Master Plan) and in July 2021 approved the draft master plan for public comment. The Master Plan recommends implementation of the Master Plan over 15 years with Stage 1, being the construction of new clubrooms for the Pinjarra Cricket Club and Pinjarra Hockey Club, to be provided as soon as possible and by 2023.

The Pinjarra Bowling and Recreation Club (PBRC) have recently completed the construction of a third All-Abilities green and the next stage is the installation of lighting.

#### **Report Detail**

The Master Plan identifies the immediate need for a new facility for cricket and hockey including extending Oval 4 to a senior size. It also notes the construction of a third bowling green including lights and eventually a cover over one of the greens.

1. CSRFF Application: McLarty South Pavilion

The Master Plan identified the immediate need to build a new facility for the Pinjarra Cricket Club due to the club's home of 11 years at the George Beacham Pavilion (GBP) no longer meeting the Building Code of Australia – Disability Access Standards 2010. After consultation with the Shire's insurers, Local Government Insurance Services (LGIS), Council deemed that the second storey of GBP was to be closed permanently as at 30 June 2021.

#### Sir Ross McLarty Sports Precinct Master Plan Implementation - Stage 1

#### Stage 1 includes:

- Pavilion (to be shared with Pinjarra Cricket Club and Pinjarra Hockey Club as clubrooms, as well as availability for community hire) which includes;
  - Gender neutral changerooms
  - Umpires room
  - First aid room
  - Club storerooms
  - Public toilets
  - o Function room for 120 people
  - Meeting room
  - Kitchen
- Extension of Oval 4 to meet standard for senior cricket.
- New synthetic cricket wicket on Oval 2.
- New turf wicket (four block) on Oval 4.
- New bitumen car park to service pavilion and existing Pinjarra Multi-Purpose Community Facility (Pinjarra Bowling and Recreation Club, and Peel Community Care).
- Electrical upgrade to site.

Pavilion concepts were completed by Gresley Abas and costed at \$2,144,267 ex GST in 2021 dollars and escalated to \$2,314,704 by 2023. The concepts are attached as **Appendix 10.** The total project cost to build Stage 1 is estimated to be \$3,344,748 ex GST in 2023. In considering the feasibility, priorities and funding of the project, officers explored four options as below:

Option 1:	All elements	\$3,344,748
Option 2:	Minus cricket nets and wickets	\$3,142,946
Option 3:	Minus bitumen car park (limestone or similar only)	\$2,992,046
Option 4:	Minus cricket nets, wickets and bitumised car park	\$2,790,244

Officers have recommended Option 3.

The Options Table with full costings and proposed funding is below:

		Option 1 Full	Option 2	Option 3	Option 4
		AQIS Index Escalation	Minus Cricket	Minus Carpark	Minus Cricket &
	2021	2023 @ 3%	Nets/Wickets	Bitumen	Carpark Bitumen
Pavilion B	2,144,267	2,314,704	2,314,704	2,314,704	2,314,704
Remove tennis courts and	110.064	140.000	110.000	110.000	110.000
extend oval New cricket	110,264	119,028	119,028	119,028	119,028
practice nets to SRMO4	100,494	108,482		108,482	
Relocated turf				·	
wicket 4 block to SRMO4	60,000	61,800		61,800	
New synthetic wicket SRMO2	29,453	31,520		31,520	
Car Parking					
Forming	155,096	167,423	167,423	167,423	167,423
Cross Over	4,885	5,273	5,273	5,273	5,273
Bitumen &					
curbing	284,859	307501	307501		
Landscaping	41,872	45,201	45,201		
Electrical					
upgrade	170,281	183,816	183,816	183,816	183,816
		-			
	\$3,101,471	\$3,344,748	\$3,142,946	\$2,992,046	\$2,790,244

# **Proposed Funding**

Shire of Murray Funds	575,419
Shire of Murray Loan	300,000
Local Roads & Community Infrastructure Fund	1,176,844
CSRFF	939,783
Total	\$2,992,046

The CSRFF guidelines allow applicants to apply for up to one third of the eligible items. Car parks and landscaping are not eligible items. Therefore, the Shire will apply for one third of \$2,819,350.

The Pinjarra Cricket Club (PCC) are temporarily relocating to Lovegrove Hall which was previously home to the Pinjarra Tennis Club who have wound up. It is envisaged that the Pinjarra Hockey Club will also use the Hall during winter. The PCC and the Shire are currently working together to complete minor refurbishments to make the Hall functional until the new Pavilion is completed.

2. CNLP Application: LED Lighting to Pinjarra Bowling and Recreation Club All Abilities Green.

The PBRC completed the construction of the new All-Abilities Green in August 2021. This is the third green at the club, however it is envisioned that the 'B' green will eventually be decommissioned. The Master Plan supported the need for the new green, plus lighting, to

replace the 'B' green which requires full redevelopment if use is to continue. The lighting will allow extended use of the new green after daylight hours thereby accommodating members that work as well as holding competitions, training and participation programs in the cooler parts of the day.

The total cost is **\$46,664 ex GST** to install 200 Lux lighting, with the contractors confirming that no electrical upgrade to the site is required. Two existing light poles will be used and two new poles will be installed for a total of four poles. The Club is applying for one third of the cost from the CNLP fund and will provide the balance through club funds. The PBRC have already completed preparation for the lights via trenching, electrical pits and conduits.

#### **Murray 2031 Strategic Community Plan**

Focus Area	Places for People
Aspiration	To create great places for the people through strong partnerships with the community; innovative urban design; and improve the well-being and quality of life for residents.
Strategy	Plan community facilities for future generations.  Actively take opportunities to enhance public health.

## Murray 2021-2025 Corporate Business Plan

Focus Area	Places for People
Objective	Encourage an active and healthy community.
Strategy	Plan community facilities for future generations.
Actions	Progressively implement the Sir Ross McLarty Sports
	Precinct Master Plan.

Focus Area	Places for People
Objective	Encourage an active and healthy community.
Strategy	Actively take opportunities to enhance public health.
Actions	Support the development, growth and sustainability of sport and recreation clubs.

#### Other Strategic Links

Sir Ross McLarty Sports Precinct Master Plan 2021

#### **Statutory Environment**

The PBRC hold a lease over the green and are responsible for all maintenance and replacement of the lighting.

#### Sustainability & Risk Considerations

Economic - (Impact on the Economy of the Shire and Region)
Nil

Social - (Quality of life to community and/or affected landowners)

The SRMSP has been the focal point for sport and recreation in the Shire for over fifty years. It has evolved into a district sporting precinct that provides local and regional sport competitions, formal and informal recreation pursuits, social activities, neighbourhood meetings and school curriculum activities. The Master Plan proposes the addition or upgrade of significant infrastructure that will provide the community with contemporary and accessible amenities to build upon current activities. Both projects will continue to build the capacity of local clubs and organisations and increase community engagement and create social capital.

Environment – (Impact on environment's sustainability)

LED lighting is more efficient to operate and will reduce the PBRC energy costs.

#### Policy Implications

Policy A15 – Asset Management: new infrastructure assets provide the desired level of service to meet the community's needs and expectations in a financially sustainable manner.

# Risk Management Implications

Risk Level	Comment
High	<ul> <li>The risks below have been identified if the McLarty South Pavilion is not funded for construction:</li> <li>The Pinjarra Cricket Club and Pinjarra Hockey Club will not have fit-for-purpose clubrooms and infrastructure that meets State Sporting Association guidelines.</li> <li>The implementation of Stage 1 of the Master Plan will be delayed resulting in escalating costs each year it is delayed.</li> <li>Clubs are not able to maximise opportunities for growth in players, volunteers and regional profile.</li> <li>Increased costs to the Shire to maintain ageing infrastructure that is not fit for purpose with no planning for replacement at the end of useful life.</li> </ul>
Medium	<ul> <li>The risks below have been identified if the PBRC application to CLNP is not supported:</li> <li>Lighting project may not proceed due to lack of funding.</li> <li>Reputational risk if a community led project is not supported.</li> </ul>

#### Consultation

Two rounds of consultations were undertaken with Primary Stakeholders during the development of the Master Plan which ultimately led to the McLarty South Pavilion being identified as the number one priority to be constructed by 2023. The Pinjarra Cricket Club, Pinjarra Hockey Club, WA Cricket Association, and Hockey WA were involved in providing comment on the final options and played an important part in shaping the final recommendations and the concept design for the Pavilion.

#### **Resource Implications**

#### Financial

Construction of the McLarty South Pavilion:

The 2021 / 2022 annual budget made preliminary provision for the construction of the South Pavilion as follows:

Local Roads & Community Infrastructure Grant Funds	1,176,844
Community Sporting and Recreation Facilities Fund	753,586
Loan Borrowings	300,000
Municipal Funds	60,327
Total Project Cost	\$2,290,757

The preliminary costings did not include the provision of carparking or the requirement for electrical upgrades to the Sir Ross McLarty Sporting Precinct. These costs are now included in the project budget, with the shortfall being funded as follows:

Local Roads & Community Infrastructure Grant Funds	1,176,844
Community Sporting and Recreation Facilities Fund	939,783
Loan Borrowings	300,000
Asset Enhancement Reserve	342,396
Municipal Funds	233,023
Total Project Cost	\$2,992,046

The \$172,696 increase in municipal funds is achieved by utilising a portion of the expected profit from the Keralup Private Works job, which was originally budgeted to be transferred the Road, Drainage & Pathway Reserve. This amount will fund the construction of the carpark and crossover. The estimated balance of the Asset Enhancement Reserve and the Road, Drainage & Pathway Reserve as at 30 June 2022 is \$1,290,191 and \$1,434,214 respectively, should these funds be allocated.

The construction of lighting on the new All-Abilities green at the PBRC will add to the Shires assets, however the club is providing the balance of funds required to complete the installation, as well as the ongoing operational and maintenance costs.

Workforce

Nil

#### **Options**

Council has the option of:

- 1. Supporting or not supporting the CSRFF application for the McLarty South Pavilion.
- 2. Supporting the CSRFF application for the McLarty South Pavilion under an alternate scope and cost.
- 3. Supporting or not supporting the Pinjarra Bowling and Recreation Club CNLP application for LED lighting of the new bowling green.

#### Conclusion

The Sir Ross McLarty Sports Precinct Master Plan 2021 is the culmination of an extensive stakeholder consultation process which informed the development of facility options at the Precinct. The master plan reflects the planning principles of co-location and shared use through contemporary design and implementation will provide facilities that are multipurpose, accessible and gender neutral, thereby maximising use and future proofing investment.

The McLarty South Pavilion was the number one priority identified in the Master Plan, with construction recommended for 2023. The CSRFF Round 2022/23 provides an opportunity for Council to leverage the 'Local Roads and Community Infrastructure' funding and maximise support from Federal, State and Shire funds to meet the critical timeframe required.

The lighting of the new All-Abilities green at the Pinjarra Bowling and Recreation Club completes the implementation of the project and will encourage more people to be physical and socially active.

#### Infrastructure Services

# 11.10 Tender T21/9 - Wharf Cove Jetties Upgrade Stage 1 Design, Demolition & Construction

File Ref: T21/9 & 8/9518

Previous Items: OCM. 24 June 21 Item 11.12 (OCM21/095)

Applicant: Nil

Author and Title: Darko Bertram, Development/ Project Engineer

Declaration of Interest: Nil

Voting Requirements: Simple Majority

#### **Confidential Appendix 11 Under Separate Cover**

#### Recommendation

#### **That Council:**

- 1. accepts the Confidential Assessment Report by the evaluation panel; and
- 2. endorses Universal Marina Systems as the preferred tenderer for the Wharf Cove Jetties Upgrade Stage 1 Design, Demolition and Construction at a tendered price of \$408,765.21 (ex GST).

#### In Brief

Tenders were called for suitably qualified contractors that can undertake detail design, demolition and construction of stage 1 of the Wharf Cove, South Yunderup Jetties Upgrade. At the close of tender five submissions were received, four of which were compliant.

#### **Background**

In 2018 funding was obtained from the Department of Transport's Recreational Boating Facilities Scheme to complete a masterplan to the upgrade the canal jetty facilities at Wharf Cove, South Yunderup. The existing jetty facilities had deteriorated and the layout was not the most function use of the canals. The proposed upgrade provided an opportunity to increase the number and function of mooring facilities and with the implementation of floating jetty system improves the accessibility to boating users at Wharf Cove.

The Shire made a successful application within the State Recreational Boating Facilities Grant Program (Round 25) for stage 1 of the Wharf Cove mooring facilities. Stage 1 involves the southern half of the project area, namely adjacent to the swimming area. The scope includes demolition of existing jetties and mooring poles and construction of new floating jetties, mooring, promenade and connecting gangway. The project will also include the installation of safety buoys to demarcate the swimming area from the boating area.

#### **Report Detail**

The Confidential Assessment Report contains a detailed evaluation report.

# Murray 2021 - 2025 Corporate Business Plan

Focus Area	Places for People		
Objective	Maximise and connect the natural assets to the community.		
Strategy	Connect the natural assets and waterways, parks and reserves to the community.		
Actions	Progressively improve and activate family-friendly foreshore reserves.		

# **Murray 2031 Strategic Community Plan**

Focus Area	Places for People
Objective	Maximise and Connect the natural assets to the community.
Strategy	Connect the natural assets and waterways, parks and reserves to the community.

# Other Strategic Links

Nil

# **Statutory Environment**

- Local Government Act 1995
- Local Government (Functions and General) Regulations 1996

#### Sustainability & Risk Considerations

Economic - (Impact on the Economy of the Shire and Region)

The upgrade will result in increased visitation to the area by recreational boat users. The area has restaurants and a tavern in the immediate vicinity.

Social - (Quality of life to community and/or affected landowners)

The upgrade of the jetties from fixed timber to floating will provide easier access for recreational boat users leading to increase patronage to the surrounding areas including Sandy Cove foreshore and playground.

Environment – (Impact on environment's sustainability) Nil

#### Policy Implications

G11 Purchasing Policy

The Shire of Murray is committed to delivering best practice in the purchasing of goods, services and works that align with the principles of transparency, probity and good governance and that comply with the *Local Government Act 1995* (the 'Act') and Part 4 of the *Local Government (Functions and General)* Regulations 1996, (the 'Regulations').

• F1 Regional Price Preference

To promote the growth development and retention of local and regional businesses employing local people to assist in generating economic benefits by maximising the use of competitive local and regional content in the supply of goods and services or for construction (building services) sourced by way of Tender on behalf of the Shire of Murray.

# Risk Management Implications

Risk Level	Comment	
Low	This project is well within budget and a sufficient contingency to	
	mitigate any risks.	

#### Consultation

- M P Rogers & Associates Marine Consulting Engineers.
- The tender was advertised in the West Australian newspaper Saturday 10 July 2021.

# **Resource Implications**

Financial

All details are contained within the Confidential Assessment Report.

Workforce

The project is being coordinated within existing staff resources.

# **Options**

Council has the option of:

- 1. Endorsing the preferred tenderer Universal Marina Systems Pty Ltd.
- 2. Rejecting all tenders.

# Conclusion

All details are contained within the Confidential Assessment Report.

# 11.11 Replacement of Roller attachment for Maintenance Grader

File Ref: 6/7263
Previous Items: Nil
Applicant: N/A

Author and Title: Martin Harrop, Acting Director of Infrastructure Services

Declaration of Interest: Nil

Voting Requirements: Absolute Majority

#### Recommendation

#### **That Council:**

- 1. agrees to the replacement of the Maintenance Grader Roller; and
- 2. allocates \$100,000 from the Plant and Vehicle Reserve for the procurement of a new Maintenance Grader Roller.

#### In Brief

- The Shire maintenance grader roller is no longer in a condition to use and due to the age
  of manufacture has become redundant plant with parts becoming increasing difficult to
  source.
- It is proposed to purchase a new maintenance grader roller and source \$100,000 via the Shire's Plant and vehicle Reserve to fund the replacement.
- A roller is essential equipment for maintenance grading activities to ensure a safe road user experience.

# **Background**

The maintenance grader for the Shire's unsealed gravel roads is fitted with a weighted roller attachment for the purpose of compacting and levelling the surface of a graded road. Routine servicing has identified the condition of the equipment has reached its useful life and given the age of the equipment and scope of repair required it is more financial and practical to replace with a new roller.

#### **Report Detail**

The Shire of Murray Maintenance grader is fitted with a roller attachment which was purchase in 1989 and have been used for the last 32 years to maintain the Shire's gravel roads and gravel shoulders. The company that manufactured the existing roller stopped producing new rollers 6 years ago and replacement parts have become increasing difficult to source. The cost and difficulty to source parts make it not viable to refurbish and repair the current roller attachment and does not guarantee the longer-term serviceability of the equipment.

The purchase of a new roller is critical to the effectiveness of maintenance grading activities to ensure the compaction and levelling of gravel roads is achieved for road users. Not replacing the plant will have negative impact on the Shires reputation and an increase in the frequency and number of customer service requests relating to the condition of the Shire's unsealed roads.

The Plant & Vehicle Reserve is balanced annually in the long-term financial plan and includes a provision to accommodate emergency expenditure on plant failure. It is estimated that purchase price of a new roller will be less than \$100,000. The estimated balance of the Plant & Vehicle Reserve as at 30 June 2022 will be \$608,184 should these funds be allocated.

Due to the condition of the existing roller there will be no residual value in the equipment.



Existing maintenance grader roller

# **Murray 2031 Strategic Community Plan**

Focus Area	Capable and Accountable
Aspiration	To develop strong leadership through good governance, effective communication and ensuring value for money.
Strategy	Deliver efficient and effective Council services to the community.

# Murray 2021-2025 Corporate Business Plan

Nil

# **Other Strategic Links**

Nil

# **Statutory Environment**

Nil

# **Sustainability & Risk Considerations**

Economic - (Impact on the Economy of the Shire and Region) Nil

Social - (Quality of life to community and/or affected landowners)

The roller is essential for the maintenance grading of unsealed roads and experience for road users.

Environment – (Impact on environment's sustainability)

Nil

Policy Implications

Nil

#### Risk Management Implications

Risk Level	Comment
Low	Financial, Operational and Reputational risk is low in considering the replacement of the current Maintenance Grader Roller.

# Consultation

Nil

# **Resource Implications**

#### Financial

The Plant & Vehicle Reserve is balanced annually via the Long-Term Finance Plan and includes a provision to accommodate emergency expenditure on plant failure.

#### Workforce

The replacement of the maintenance grader roller will ensure maintenance grading activities can maintain the existing level of service provided.

#### **Options**

Council has the option of:

- 1. Supporting the replacement of the maintenance grader roller.
- 2. Undertaking a hire or lease option, which has been against the policy of the Shire given a poor long-term return.

#### Conclusion

The maintenance grader roller is critical to the management of unsealed roads within the shire and expedient replacement will ensure the condition of roads is maintained without major deterioration to the unsealed road network. It is Shire officer recommendation that a new roller be purchased and funded via the Plant and Vehicle Reserve up to the value of \$100,000.

#### **Items for Information**

# 11.12 Council Resolution/Outstanding Items

Resolution Register is attached for information.

Appendix 12

# 11.13 Delegated Decisions - August 2021

Delegated Decisions is attached for information.

Appendix 13

- 12. BUSINESS LEFT OVER FROM THE PREVIOUS MEETING
- 13. ELECTED MEMBERS MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN
- 14. NOTICE OF MOTIONS FOR CONSIDERATION AT THE FOLLOWING MEETING
- 15. NEW BUSINESS OF AN URGENT NATURE APPROVED BY THE PERSON PRESIDING OR BY DECISION OF THE MEETING
- 16. MEETING CLOSED TO THE PUBLIC (CONFIDENTIAL BUSINESS)
- 17. CLOSURE OF MEETING